

FEMA-4689-DR-SD

Declaration Date:

February 27, 2023

Incident Period:

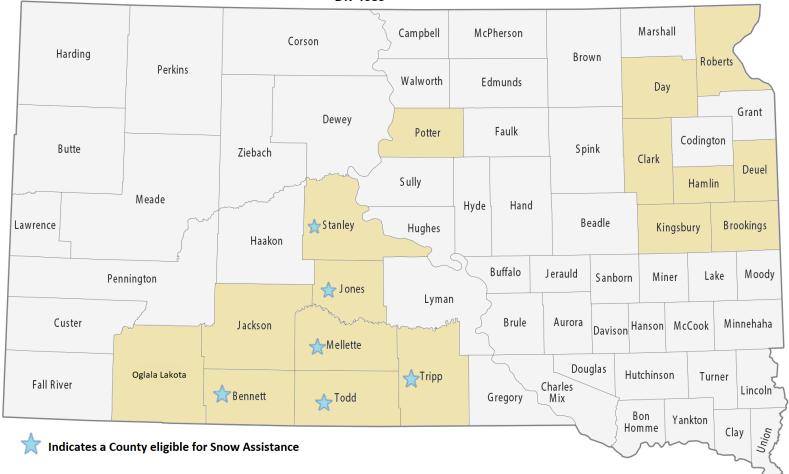
December 12-25, 2022

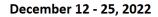




DR-4689 Declared Counties

DR-4689







Deadlines for Submission

Request for Public Assistance

All RPA's Due March 29, 2023





The Public Assistance Process

Phase I
PDMG assigned
Exploratory Call

Phase II

Recovery Scoping
Meeting
Damage Inventory

Phase III

Scoping and Costing

Phase IV
Reviews

You will have a Program Delivery Manager assigned to you throughout the whole process





Eligibility



WORK

FACILITY

APPLICANT







Eligible Applicants

- State Agencies
- County Governments
- City Government
- Native American Tribes or Tribal Organizations
- Townships and Road Districts
- Certain Non-profit Organizations







Private Non-Profit Entities

Critical:

- Fire/Emergency- Rescue
- Emergency Medical Care
- Utility Power companies, Water Systems, Sewer, WWTP, Communications
- Educational Institutions







Private Non-Profit Entities

Non-Critical:

- Senior Citizen Centers
- Daycare Centers
- Homeless Shelters
- Shelter Workshops
- Libraries
- Rehabilitation Facilities
- Community Centers
- Houses of Worship











Private Non-Profit Requirements

- Completed RPA Package
- Articles of Incorporation & By-Laws
- Tax Exempt Letter, 501(c), (d), or (e)

- IRS 990
 - PNP's go through an eligibility evaluation. This evaluation can not be conducted until all of the above is submitted.





Eligibility







Facility Eligibility Requirements

- Legal Responsibility of eligible applicant
- Located within the Federally Declared County
- Damage Result of the disaster (document ASAP)
- In active use at the time of the disaster
- Not under the authority of another federal agency (e.g. FHWA roads are not eligible for permanent repair, debris removal is eligible)





Eligibility







Emergency Work

- Category A (Debris Removal)
 - -Clearing, removal, storage, disposal
- Category B (Emergency Protective Measures)
 - -Access, protection, emergency services, eliminate hazards, support, highways and community needs



6 Month Completion Deadline:

DR-4689 – August 27, 2023





Permanent Work

- Category C (Road and Bridge Systems)
- Category D (Water Control Facilities)
- Category E (Public Buildings/Equipment)
- Category F (Public Utilities)
- Category G (Other-Parks, Recreation)



18 Month Completion Deadline:

DR-4689 - August 27, 2024







Deadlines for Completion

From the date of the declaration,

DR-4689 – February 27, 2023

Emergency work – 6 months

August 27, 2023

(eligible for an additional 6 months if requested by the applicant)

Permanent work – 18 months

August 27, 2024

(eligible for an additional 30 months if requested by the applicant)

Further extensions require FEMA approval





Time Extensions

- The State is responsible for granting Time Extensions to Applicants.
 - Emergency Work: up to one year from declaration
 - Permanent Work: up to four years from declaration
 - FEMA must grant further extensions.
- Applicants should contact the State as soon as they know they will not meet the project deadline.
- Applicants must provide:
 - The project number
 - Reason the deadline will not be met
 - Expected project completion date





Eligibility



WORK

FACILITY

APPLICANT





Cost

Is it Reasonable and Necessary



 Complies with federal, state, and local laws and regulations

Insurance proceeds and purchase discounts must be deducted





Equipment

- Perform eligible work
- Auto/Truck mileage or hourly rate
- Other equipment hourly rate
- Stand-by time ineligible







Equipment Rates

- FEMA rates are used for determining project costs (estimating and comparing)
 - For this disaster, 2021 Equipment rate codes will be used https://www.fema.gov/assistance/public/tools-resources/schedule-equipment-rates
- Local rates can be used if established prior to the disaster. The lower of the two rates (local or FEMA) will be used. Applicant must justify using local rates.





Labor



- Force Account Labor plus Fringe Benefits
 - Emergency Work:
 - Cat A Regular and OT are eligible for Debris removal
 - Cat B Only OT is eligible for Emergency Protective Measures
 - Permanent Work: Regular and OT are eligible
- Applicants must provide a copy of the pay policy that was in effect during the incident period for the disaster.





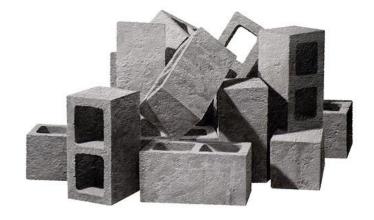
Materials

Purchased or stock

Used for eligible work



Need invoices, historical data, or vendor quotes







Snow Assistance

Limited Time Period

- Snow-related activities are eligible for a continuous 48-hour period to address the most critical emergency needs. Each Applicant designates the beginning of its 48-hour period. However, a State or Territorial agency that conducts snow-related activities in multiple locations throughout the State or Territory, such as a Department of Transportation, may use different 48-hour periods for different locations.
- Once FEMA approves a project for the Applicant's designated 48-hour period, the Applicant cannot change its selected period.
- If the Applicant awards a contract for periods greater than the 48-hour period, PA funding is limited to the costs incurred during the 48-hour period.
- You can choose a different 48-hour period from what was included in your PDA documentation.





Snow Assistance, cont.

Eligible Work includes:

- Snow related activities during your designated 48-hour time period:
 - Snow removal
 - Snow dumps
 - De-icing
 - Salting
 - Sanding of roads and other eligible facilities
- Other emergency protective measures are not restricted to the 48-hour time period, and include, but are not limited to, search and rescue and sheltering activities.
- Limited snow-related activities necessary to carry out emergency protective measures, such as clearing snow in the *immediate* area of a downed power line, are eligible outside of the limited time period and in counties declared but not designated for snow assistance.





Procurement & Contracting

- Procurement is subject to 2CFR Part 200.317-326 SDCL 5-18A
- Applicants must have adopted an official procurement policy and upload a copy of their procurement policy to their Grants Portal account.
- Resources:
 - SDOEM Procurement Fact Sheet
 - SD Procurement Technical Assistance Center www.aptac-us.org





Contracts

- All contracts incurred for eligible work are reviewed on a case-by-case basis.
- Competitive procurement procedures are strongly recommended
- Provide full and open competition
- Lump sum contracts are acceptable
 - Easy to monitor when the scope of work is well defined; requires minimum labor for monitoring; quantities do not have to be documented
- Time and material contracts should not be used except for emergency circumstances – must be monitored and have a price cap





Ineligible Contracts

Cost-plus percentage of cost

Contingent upon FEMA reimbursement

Contract with a debarred contractor www.sam.gov/







Large or Small Project???

- Depending on the amount of expenses incurred applicants receive either a large project or small project based on the dollar amount
- Differences between large and small projects:
 - Project threshold
 - Payment
 - Closeout





Small Projects

- Must meet the minimum amount of:
 - DR4689 \$3,800
 - Between \$3,800 and \$999,999
- Based on estimate or actual costs written in the Project Worksheet
- Paid upon Project Worksheet approval
- No extra closeout procedures beyond verification that work is complete.





Large Projects

- If the project is in excess of:
 - DR4689 \$1,000,000
- Based on estimate or actual costs written in the Project Worksheet
- Paid upon Project Completion and closeout
 - Payment made for percentage of completed work at the time of project obligation
 - Remainder paid out upon closeout
- Requires closeout request and full review by State and FEMA staff





Large Projects

- Large projects must go through closeout.
 - Applicants must notify the State when work on the project is complete and request project closeout.
- Quarterly Report Requirements
 - Until the project is completed, OEM staff will request a progress update once per quarter.
 - This update will include total project cost to date and percentage of work completed.
- Time Extension requests should be submitted to the State if project completion dates will not be met.





Management Costs

- Category Z (Management Costs)
 - Applicants are eligible to claim management costs up to 5% of their total project costs but are only paid actual costs spent up to the 5%
 - Applicants must have a pay policy in place prior to the declaration date of the disaster
 - Documentation of work must be provided, including dates, times, and projects worked on
 - Mileage for driving to sites can be claimed
 - Management Cost projects are reconciled after all work is completed and Large Project Closeout is completed





Improved Projects

- Must be identified to the State in ADVANCE of the start of work
- Improvements that increase size, capacity, or add additional functions (not mitigation)
- Funds limited to Federal share of estimated costs for facility restoration or project cost, whichever is less
- All portions of project reviewed for Special Considerations





Alternate Projects

- Repair or expansion of other public facilities, construction of new facilities, demolition or purchase of equipment
- Cannot have 406 (PA) mitigation funding
- Must be requested within 12 months of Recovery Scoping Meeting
- All parts of project will be reviewed for Special Considerations





Alternative Procedures for Permanent Work

- Applicants will decide project by project if they will utilize alternate procedures or remain in the actual cost program
- Capped Grant on the basis of an estimate
- FEMA, the recipient, and the applicant agree on capped costs
- Only available for Large Projects
- Applicants may be permitted to keep any excessive funds
- If applicants exceed capped costs, additional costs will be the responsibility of the applicant
- Paid out upon Project Worksheet approval





Unspent Funds (Under Runs)

Acceptable uses of unspent funds:

- Hazard mitigation projects on damaged facilities or otherwise eligible facilities
- Activities to improve PA program operations such as training or planning

Require FEMA and State approval







Environmental and Historic Preservation

Flood Plain

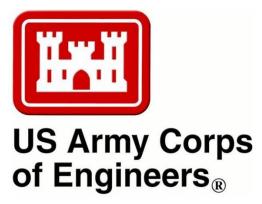
Insurance

Hazard Mitigation





Regulatory Offices













Environmental and Historic Preservation (EHP)

- Ensure all practical means are used to protect, restore, and enhance the environment.
- Make sure all regulatory offices are contacted
- Obtain all permits and consultations from the regulatory offices
- Utilize Best Management Practices
- Contact: Charlie Bello (<u>charles.bello@fema.dhs.gov</u>;
 720-245-1400)

** Local Regulations Also Apply**







Clean Water Act and USACE Permits

The USACE point of contact for Applicants to call is:
 Cathy Juhas, Catherine.D.Juhas@usace.army.mil

USACE South Dakota Regulatory Office, 28563
 Powerhouse Road, Pierre, South Dakota 57501.

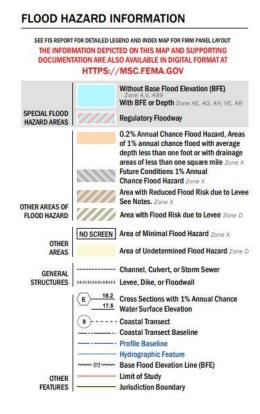
605-224-8531





Flood Plains

- Each South Dakota county will have a flood plain manager that can grant permits for working in designated flood hazard areas.
- FEMA EHP can assist with determining if your project is in a designated flood hazard area
- https://www.fema.gov/flood-maps







Endangered Species

- South Dakota is home to 16 endangered species, including: Topeka Shiner, Northern Long Eared Bat, Whooping Crane, Dakota Skipper, Piping Plover, Black Footed Ferret, and Pallid Sturgeon.
- FEMA EHP staff have worked with other Federal agencies on programmatic agreements that help applicants comply with laws and regulations that impact projects in the habitats of endangered species.





Historic Preservation

- Listing on the National/State Register of Historic Places
- Buildings, landscapes, archaeological sites, bridges and water treatment plants, or even Tribal Traditional Cultural Properties
- Not necessarily old but important to local, state, or national history
- Requires special consideration under Section 106, National Historic Preservation Act
- Will be reviewed by FEMA if 50 years or older
- Special construction practices may be placed on a PW if deemed Historical





Insurance

- Proceeds (actual or anticipated) deducted from eligible project costs
- If a PW is over \$5,000 an insurance requirement is placed on items that can be reasonably insured for life
- Funds will be paid upon proof of insurance





Hazard Mitigation

- Cost effective measures that reduce the potential for damages to a facility from a future event
- Optional
- FEMA uses cause of damage to see if 406 Mitigation will apply

Only <u>Permanent Work</u> is eligible for Hazard Mitigation



Grants Portal

- Web based system (works best in Google Chrome or Firefox)
- Utilized to develop applicant profiles during non-disaster periods
- Primary source for uploading damages, descriptions, dimensions, costs, and supporting documentation
- Manage your Project Worksheet (PW) from formulation to obligation





How to Access the Grants Portal

- The applicant will receive account access via email from <u>support@pagrants.fema.gov</u> (watch your Junk Mail)
- Grants Portal web address: https://grantee.fema.gov
- Complete your Organization profile(add main points of contact) and register Organization
- Add and Manage Personnel, update and maintain information (insurance, IRS forms)





UPON RECEIVING INVITE EMAIL, APPLICANT CLICKS THE LINK TO CREATE THEIR ORGANIZATION

From: support@pagrants.fema.gov [mailto:support@pagrants.fema.gov]

Sent: Wednesday, February 01, 2017 10:16 AM

Subject: FEMA PA Notification - You have been invited to join the Grants Portal.

Hello Sherry,

You've been invited to join the Grants Portal as a child organization for Georgia Emergency Management Agency. Please click here to fill in your organization's information and create an account.

-FEMA PA Support Team

Applicant clicks the link "here" to go right into the system.

FEMA-PA-Support@FEMA.DHS.Gov https://pagrants.fema.gov

Ensure that <u>Firefox OR Google Chrome</u> is the chosen Web Browser.





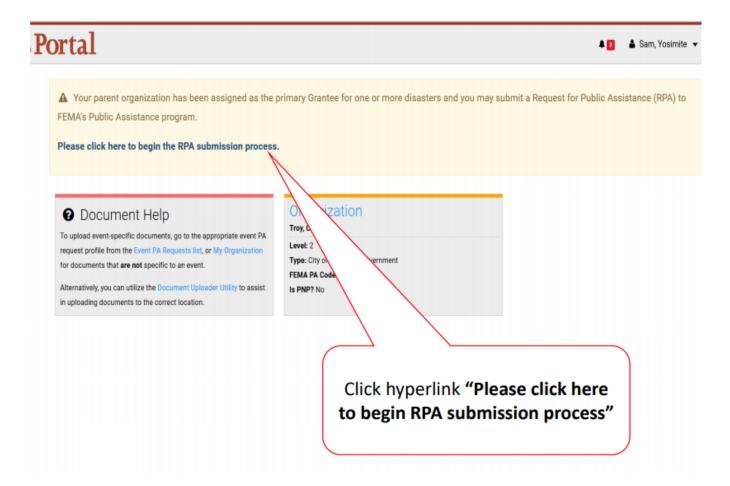
GRANTS PORTAL

- You can use Grants Portal to:
 - Update your organizations information
 - Upload documents
 - File your RPA for disasters
 - Complete the Damage Inventory
 - Complete EEI questions
 - Respond to RFI's
 - Sign Project Damage Description and Dimension
 - Sign Projects Scope and Cost
- Follow your project status throughout the 4 phases of FEMA's PA process



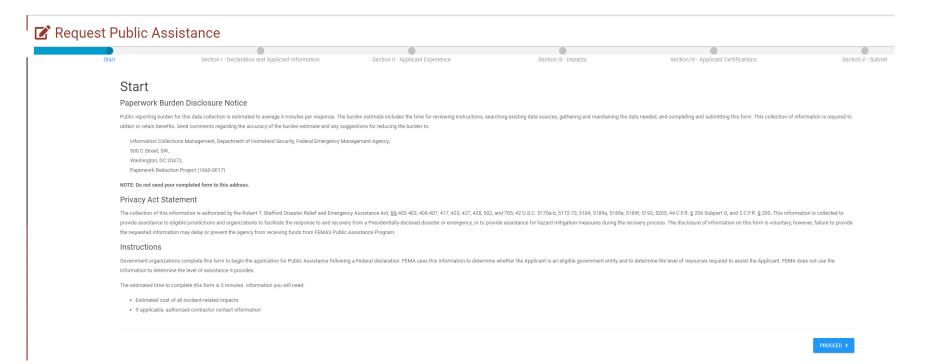


Submitting Your RPA



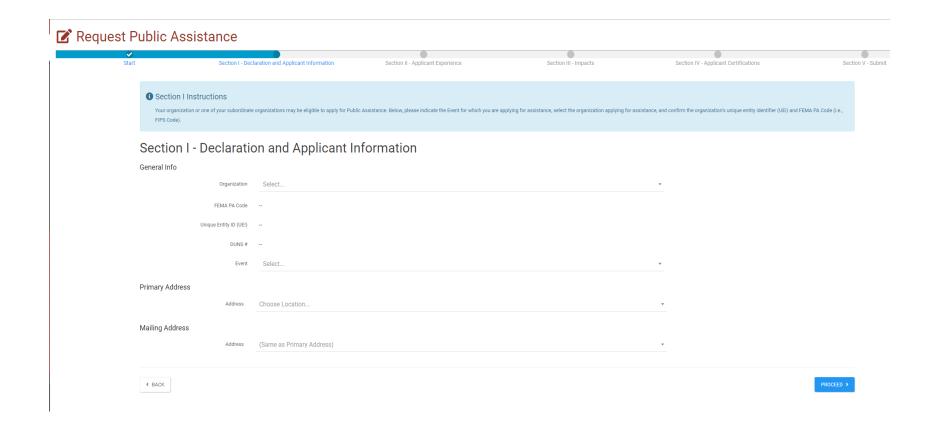








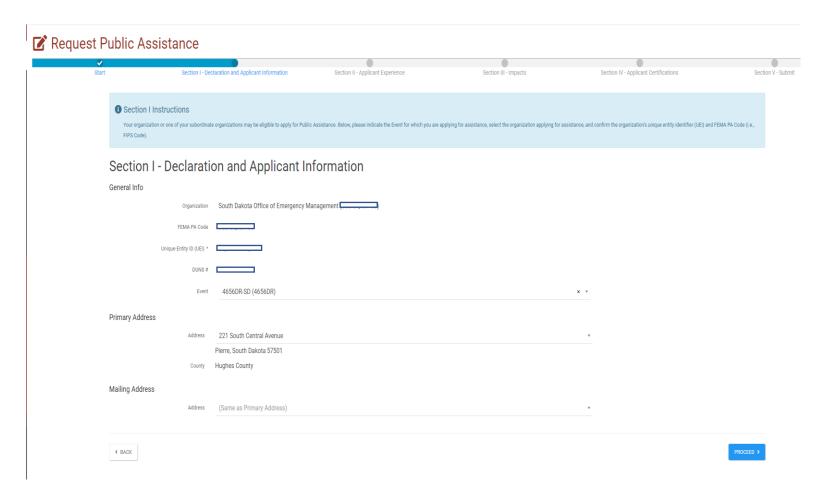




The Event, DR4689, should show up in the Event Dropdown.

If your Grants Portal account has been updated with your UEI number, and you have participated in a disaster through Grants Portal before, your FEMA PA code, UEI, and DUNS # will automatically populate in the respective fields.

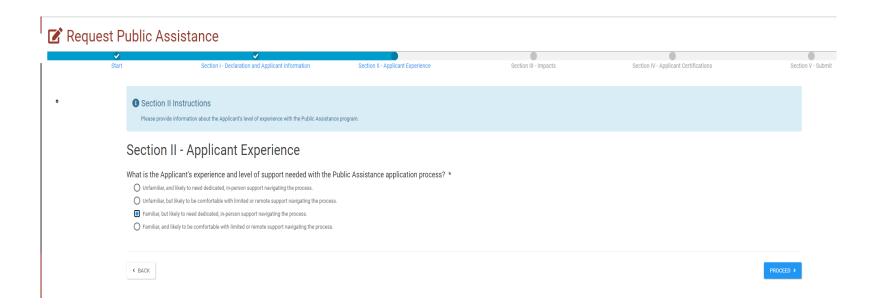




You will be able to select your Primary and Mailing address from these dropdowns. Any address that you have added to your profile in Grants Portal, will show up in these drop downs.



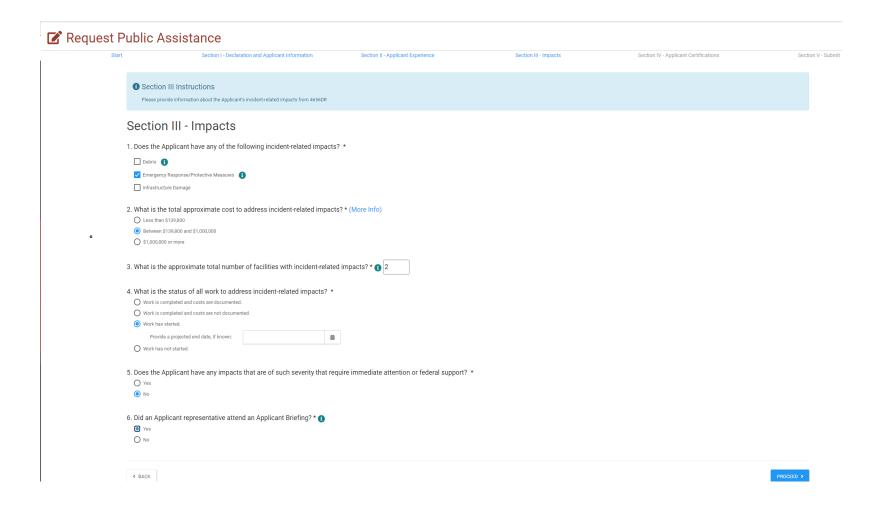




Select your level of familiarity with Grants Portal and the PA process.



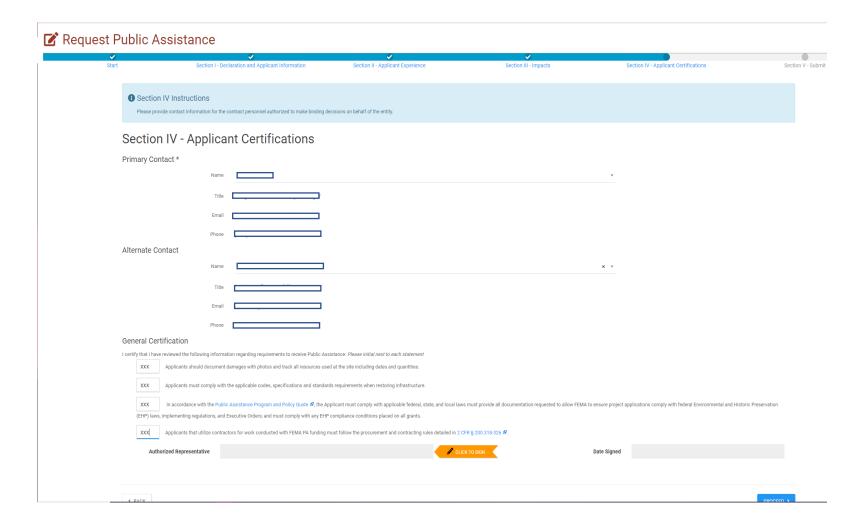




Fill out the questions to the best of your ability. Your answers help provide FEMA with information about the disaster and the types and number of projects they can expect to formulate.







Choose the Primary and Alternate contacts from the drop down list. Any personnel entered into your Grants Portal account will show up in the drop down menus.

Initial in the box next to each certification.

Click the orange Click to Sign box to advance to the signature screen.

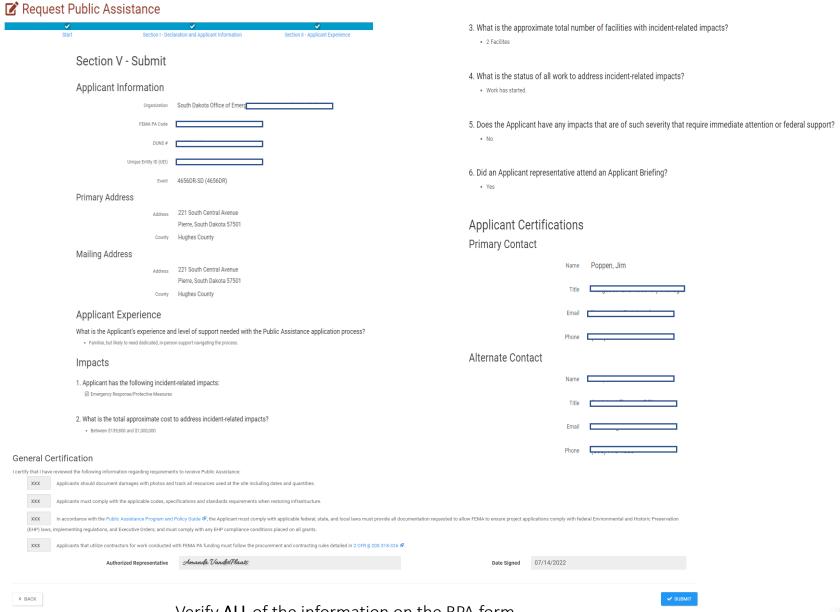


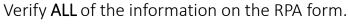


Type your name in the Print Name field. It will automatically show up as a signature in the font style below the box. (You may change the font style)
Enter the password for your Grants Portal account.







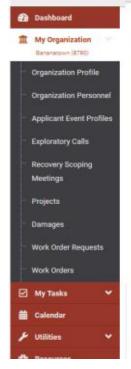




Click the blue Submit box to advance to the next screen.



Grants Portal



Request Public Assistance

Congratulations! Your Request for Public Assistance has been successfully processed and has been submitted to your Recipient Organization for review. Once reviewed by your Recipient Organization it will then be submitted onward to be processed by FEMA.

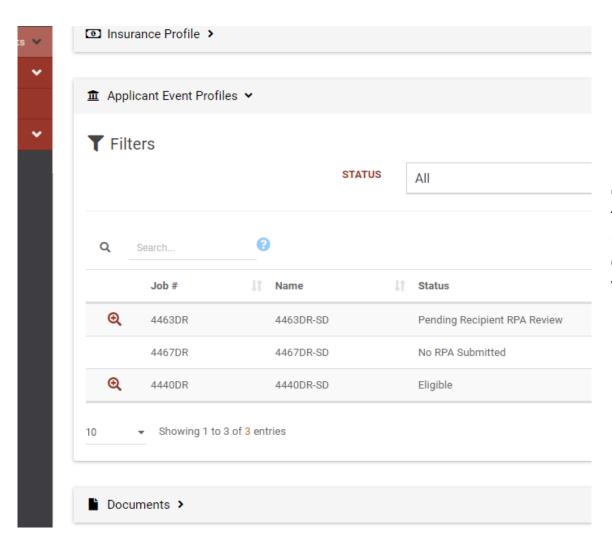
Over the next several days you will receive additional information on the status of your Request for Public Assistance eligibility review. If your organization is deemed eligible for Public Assistance, you will be assigned a Program Delivery Manager (PDMG) who will serve as your single point of contact for FEMA's Public Assistance program. The PDMG will call you to briefly discuss your disaster damages and set up a face-to-face meeting called the Recovery Scoping Meeting. This meeting is designed to discuss in detail your damages and documentation needed to support your claim.

In preparation for the call with the PDMG, please develop a list of damages your organization has sustained from the event and enter them on the Event PA Requests Profile accessible here. Your PDMG will discuss this list with you during the call and emphasize the development of your Damage Inventory using the PA Grants Portal.

Thank you for your submission, and we look forward to working with you and your organization.







Once your RPA is submitted, the new disaster will show up under your applicant event profiles and a PDMG will be assigned to you.





After RPA Submission

- Your FEMA PDMG will reach out to your designated Primary and Alternate points of contact and set up an exploratory call, or EC.
- During the EC, the PDMG will introduce themselves and gather cursory information about your organization and the damages sustained to your facilities during the disaster.
- Prior to concluding the EC, the PDMG will work with the applicant to establish a date and time for the Recovery Scoping Meeting, or RSM.





Recovery Scoping Meeting

- During the Recovery Scoping Meeting, your assigned PDMG will begin the process of helping you fill out your damage inventory.
- Applicants have 60 days after their RSM to complete their damage inventory.
- After 60 days, no new items can be added to the damage inventory.





Damage Inventory

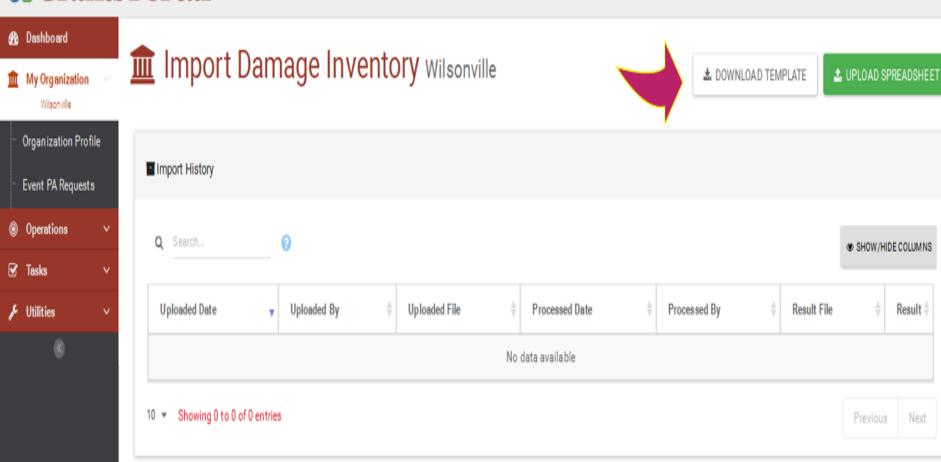
- PDMG will assist with completion
- Applicant identification of damage sites
- Establishes Applicant recovery priorities
- Identifies potential 406 Hazard Mitigation
- Establishes potential Environmental and Historic Preservation assistance needs
- Spreadsheet available through the Grants Portal
 - PDMG will assist with importing back into the portal







♣ Wilson, Eliza bet...







Disaster Number:	4463			Program Delive										
Applicant Name:	Program Delivery Manager (PDMG) Phone: Program Delivery Manager (PDMG) Email:													
Applicant FIPS:				Program Delive	ry Manage	er (PDMG) Ema	il:							
Applicant Point of Contact Name:														
Applicant Point of Contact Phone:														
Applicant Point of Contact Email:													٨	
Name of damage/facility	Address 1)ama Address 2	ge l			nt Latitude	O (Primary Cause of Damage	Approx. Cost	% Work Complete	Labor Type	s received PA grant(s) on this facilit	Applicant priority
V	<u> </u>	▼	·	· •	~	▼	▼	▼ Vegetative debris, ice, and	₩.	₹	¥	7	<u>≅</u> ▼	~
A								snow township wide due to						
City Wide - Debris Removal	1233 W. California St		Arlington	SD	57211	44.36524	-97.13486	severe flooding	Flood	\$3,469	100%	FA	N	High
B								Flood fighting, sandbagging,						
City Wide - EPM	1234 W. California St		Arlington	SD	57212	44.36524	-97.13486	Township OT due to severe flooding	Flood	\$5,000	100%	FΑ	N	High
c c	ZZO I W. SUMOMIA SE		Turnigeon.		3,222	11.50521	37.10 100	Washouts and erosion caused by water running over the road surfaces- see attached roads and culverts	11000	,,,,,,	100%			
7 Gravel Road Sites	carter road				57213	42.83687	-96.60552	sheet sites 1-7	Flood	\$25,000	100%	FA/C	N	Urgent
C 3 Culverts - in water	422 & myer creek				57214	43.10093	-96.78623	Culverts washed out and undewrmined by floo waters - see attached roads and culverts sheet sites 8, 10, and 11		\$3,200	10%	С	N	High
3 curvers in water	422 a myer ereek				37214	43.10033	-30.76023	Culverts washed out due to		\$3,200	10%	C	- IN	Iligii
C 5 culverts - work completed	222nd st & old township road				57215	43.61006	-96.69118	flood waters - see attached roads and culverts sheet sites 9, 12-15		\$5,352	100%	С	N	Urgent
С								Roads became inundated by flood waters on May 29th, 2019 and have remained under water all summer. Unsure what the damages are to the roadways - see attached roads and culverts						
Inundated Roads - 2 roads	flood town road				57216	43.61206	-96.69168	sheet for sites 16 & 17		\$50,000	0%	С	N	Low
C Inundated Road - Grade Raise	thompson road				57217	43.62006	-96.72118	Road became inundated by flood waters on June 6th, 2019 and still remains under water. Scouring, and shoulder erosion are known but unsure what the extent of the damages are. Road is primary access route to neighborhood. Grade Raise required see attached roads and culverts sheet for sites 19		\$121,000	00/		N	Horest
FEV				+	3/21/	43.02000	-50.72118	Damaree to nichic tablee		\$121,000	U%	С	5	Urgent
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Damage Inventory example

					Washouts and erosion						
					caused by water running						
С					over the road surfaces- see						
					attached roads and culverts						
	7 Gravel Road Sites	carter road	42.83687	-96.60552	sheet sites 1-7	Flood	\$25,000	100%	FA/C	N	Urgent
					Culverts washed out and						
					undewrmined by floo waters						
С					- see attached roads and						
					culverts sheet sites 8, 10,						
	3 Culverts - in water	422 & myer creek	43.10093	-96.78623	and 11		\$3,200	10%	С	N	High
					Culverts washed out due to						
_					flood waters - see attached						
С					roads and culverts sheet						
	5 culverts - work completed	222nd st & old township road	43.61006	-96.69118	sites 9, 12-15		\$5,352	100%	С	N	Urgent

С					Roads became inundated by flood waters on May 29th, 2019 and have remained under water all summer. Unsure what the damages are to the roadways - see attached roads and culverts						
	Inundated Roads - 2 roads	flood town road	43.61206	-96.69168	sheet for sites 16 & 17		\$50,000	0%	С	N	Low
					Road became inundated by						
					flood waters on June 6th,						
					2019 and still remains						
					under water. Scouring, and						
					shoulder erosion are known						
c					but unsure what the extent						
-					of the damages are. Road is						
					primary access route to						
					neighborhood. Grade Raise						
					required see attached						
					roads and culverts sheet for						
	Inundated Road - Grade Raise	thompson road	43.62006	-96.72118	sites 19		\$121,000	0%	С	N	Urgent
					Damages to picnic tables						





Damage Inventory

- Be very descriptive about the damage in the spreadsheet. Use a descriptive name like Rockport Road Culvert and not just culvert
- Use the information on the Spreadsheets filled out during the PDA as a reference document.
- Use one line item per structure/road/bridge/culvert to avoid too many line items
- For Coops, please split by transmission, distribution and county
- If work is completed break out as a single line item for the completed work





Naming the Damage Inventory Line Item

- Ensure the name of the damage line item is clear and distinctive. This is important because the name of the damage auto-populates as the first words of the DDD generated by the Grants Manager.
 - "Damaged Road" should be "Mills Road" or "Countywide roads"
 - "Building" should be "City Hall" or "Sam Houston Library"
 - "Culvert" should be "Old Rockport Road Culvert" or "Smithson Creek Culvert"
 - "Category A" should be "Debris removal countywide"





Damage Inventory

Without a complete Damage Inventory:

- Applicant claimed damages are not documented
- Site Inspection Work Orders cannot be processed
- Request for the Essential Elements of Information cannot proceed
- Applicants have <u>60 days</u> from the recovery scoping meeting to complete their damage inventory.

Complete development of the Damage Inventory prior to the Recovery Scoping Meeting streamlines Public Assistance delivery.



What info is needed?

- Damage Inventory, procurement policies, maps, and photos
- List of paid staff, regular and OT hours time cards, fringe benefits info, and pay policy
- List of equipment used, hours of operation dates and times, miles driven, and pertinent records
- List of materials and supplies used
- Copies of any contracts used for this event
- Applicable codes and standards
- Hazard Mitigation Proposals
- Insurance policies







Documentation

- Make sure you have good documentation or your project may be rejected. Start documenting ASAP
- Include pictures of damage and any historical photos prior to damage
- Verify measurements and location information is correct
- Include all permits and correspondence
- Include Historical Costs
- If structures are included please include building plans or drawings





Funding Breakdown

■ Federal Share - 75%

■ State Share - 10%

■ Applicant Share - 15%



All funding is dispersed by the state. Please do not contact FEMA with funding questions. Contact the SD Office of Emergency Management: 605-773-3231





Payment Process

- Project Worksheet is written, approved, and obligated by FEMA
- The Federal and State share of funding for each project is calculated
- A W9 and signed State Sub-Recipient Agreement are filled out by the applicant and sent to the State
- Payment information is sent to applicant via mail
- SDOEM requests payment information to SD Auditor's Office
- SD Auditor's Office sends check to applicant
- For additional information please refer to OEM's payment policy





Payment Notification

- Sent to applicant's agent when FEMA approves or denies a project
- Includes payment information, deadlines, and auditing requirements
- Includes a copy of the obligated Project Worksheet;
 please review carefully
- Starts time clock for appeal of any FEMA decision (60 days from date of notification)







Appeals

Any determination related to FEMA assistance may be appealed.



Must be filed with the State with in **60 days** of the notice of the action being appealed.





Audits

- An audit is required if an applicant has received over \$750,000 of Federal funds within a calendar year
- Common audit findings:
 - Not having a debarment and suspension policy
 - Lack of internal controls
 - Poor contracting practices
 - Unsupported costs
 - Duplication of benefits



OIG Audit Tips for Managing Disaster-Related Costs



Funds are Lost if Applicants do not:

- Ask questions: If something is not clear, ask
- Notify the State before a change in scope of work needs FEMA pre-approval
- Obtain required permits per your REC report USACE, USFWS, SHPO, DANR, THPO
- Follow contract procurement procedures
- Perform work as described in the approved PW
- Keep complete, clear, and accurate records
- Remain aware of the PA program deadlines





Record Retention

Applicants are required to retain project documentation for 3 years following the closeout of the DISASTER.

SDOEM recommends retaining documentation

longer







What is Next?

- Submit completed RPA Package. You are not considered an applicant until all documentation is submitted.
- Your PDMG will work with you to schedule the Exploratory Call and your Recovery Scoping Meeting
- Projects are identified in preparation for estimating
- Damage MUST BE identified within 60 days of Recovery Scoping Meeting, Applicants DO NOT have to wait the full 60 days.





SDOEM Contact Information

South Dakota Office of Emergency Management

221 S Central Ave

Pierre, SD 57501

Phone: (605) 773-3231

Fax: (605) 773-3580

http://oem.sd.gov

Dustin Hight– Recovery Team Lead

Amanda VanderPlaats – PA

Coordinator

Dale Farmen – PA Coordinator

Colby Jensen– PA Coordinator





Questions?





